SENATE COMMITTEE ON EDUCATION Senator Benjamin Allen, Chair 2017 - 2018 Regular

Bill No:	SB 1354	Hearing Date:	April 4, 2018
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Urgency:	No	Fiscal:	Yes
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Subject: Community colleges: California Apprenticeship Initiative New and Innovative Grant Program

SUMMARY

This bill establishes the California Apprenticeship Initiative (CAI) New and Innovative Grant Program, under the administration of the Chancellor of the California Community Colleges (CCC), to create new and innovative apprenticeship opportunities in priority and emerging industry sectors or areas in which apprenticeship training is not fully established or does not exist.

BACKGROUND

Existing law:

- Requires the Division of Apprenticeship Standards of the Department of Industrial Relations, in partnership with CCC Chancellor's Office, to the extent that sufficient federal funds and other resources are available, to develop and implement innovative apprenticeship training demonstration projects in highgrowth industries in emerging and transitioning occupations that meet local labor market needs and that are validated by current labor market data. (Education Code § 79148)
- Requires an appropriation to be immediately available for encumbrance or expenditure during the period specified therein, or, if not otherwise limited by law, for three years after the date upon which it first became available for encumbrance or expenditure. (Government Code § 16304)

ANALYSIS

This bill establishes the CAI New and Innovative Grant Program, under the administration of the Chancellor of the CCC, to create new and innovative apprenticeship opportunities in priority and emerging industry sectors or areas in which apprenticeship training is not fully established or does not exist. Specifically, this bill:

1) Requires the chancellor shall adopt, as necessary, application procedures, forms, administrative guidelines, and other requirements for purposes of implementing and administering the CAI New and Innovative Grant Program.

- 2) Requires funds appropriated for the California Apprenticeship Initiative (CAI) New and Innovative Grant Program to be available to the chancellor for five fiscal years beginning with the fiscal year upon which the funds are appropriated.
- 3) Makes these provisions contingent upon an appropriation in the annual Budget Act for purposes of the CAI New and Innovative Grant Program.

STAFF COMMENTS

1) **Need for the bill.** According to the author, this bill "codifies in statute the California Apprenticeship Initiative (CAI) and increases the time available for a recipient to complete the program. CAI is a successful grant program that brings together employers, unions, community colleges, and the Division of Apprenticeship Standards to develop innovative ways of ensuring adult learners have the support necessary for success. Since CAI is not in statute, the time limits on the funds are determined by Government Code 16304. That section limits programs to one year to encumber and three years to spend awarded funds.

While programs have drawn strong interest, it has become clear to administrators that three years is insufficient time to complete the program due to challenges around the initial screening and enrollment requirements, coordinating classroom space, need for remediation in some instances, and issues/concerns from the licensure boards."

- 2) California Apprenticeship Initiative and funding. According to the CAI Hub, an online resource designed to provide information and resources to CAI recipients, the CAI is "a grant opportunity offered by the California Community Colleges Chancellor's Office. It provides support in Proposition 98 funds for the creation of apprenticeships in three categories:
 - a) New and Innovative: Seeks to create new and innovative registered apprenticeships in priority and emerging sectors or areas in which apprenticeship does not currently exist.
 - b) Pre-apprenticeship: Seeks to create programs which prepare participants for careers in occupations which utilize an apprenticeship training model, especially for entrance into a registered apprenticeship program. In addition, pre-apprenticeship seeks to improve the diversity of the pool of applicants for apprenticeship programs in multiple career pathways.
 - c) Accelerator: Encourage applicants to quickly identify a specific employer or workforce need, create an apprenticeship program approved by the California Division of Apprenticeship Standards, and place apprentices with employers within 12 months of the grant award date."

Funding for the CAI has been consistent the past three budget cycles at \$15 each fiscal year. In the 2017 Budget Act, CAI was appropriated \$15 million of the \$32.7 million appropriated to the Board of Governors of the California Community Colleges for apprenticeships. The Governor's proposed 2018-19 budget

increases the overall appropriation for apprenticeships to approximately \$43 million. Increasing the number of years in which those dollars could be expended from 3 to 5 years would give the California Apprenticeship Initiative (CAI) more flexibility in awarding its grants.

3. **Examples of CAI grants.** According to the author, "CAI focuses on creating programs in job classifications that do not traditionally use the apprenticeship model to support workplace based learning programs. These newly covered occupations include information technology, cyber security, and health-related fields such as nursing and medical technology. These are growing areas of the economy where workforce shortages are expected. They also often involve licensures or certifications offered through a community college. CAI programs provide opportunities for those who already are attached to the workplace to earn why they learn."

Examples include an LVN to RN program with the Department of Corrections and San Joaquin Delta College; Information Technology and Cyber Security programs with Mission College, Sacramento City College, and City College of San Francisco, Warehousing and Logistics program with the College of the Canyons, Inland Boarman/Maritime program with Los Angeles Unified School District, and Supply Chain Automations program with Norco College, among others.

SUPPORT

California Federation of Teachers

OPPOSITION

None Received

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